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SSC Handbook

for members of the

North Pacific Fishery Management Council’s
Scientific and Statistical Committee
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1 Introduction

This handbook has been written to provide a more comprehensive reference manual for the Scientific and Statistical Committee (SSC), expanding on the Council’s Statement of Organization, Practices, and Procedures (SOPPs). It is also intended to increase efficiency of SSC meetings and to provide additional information for new SSC members. Section 2 of the handbook is excerpted directly from the Council’s SOPPs (dated 2012) and provides the overarching terms of reference for the SSC. Sections 3 and 4 provide additional details and guidance on SSC membership and SSC meeting procedures. Section 5 provides guidance on SSC member compensation, travel rules, and reimbursement for travel expenses. Section 6 provides reference material on Council operations generally, as well as the Council’s decision-making process and the types of actions that the SSC reviews. Finally, Section 6.4 provides contact information for primary Council administrative staff.

2 Terms of Reference

From the Council’s SOPPs¹: As required by the Magnuson Stevens Fishery Conservation and Management Act (MSA) at Sec. 302(g)(1), the Council shall establish, maintain, and appoint the members of an SSC to assist it in the development, collection, and peer review of such statistical, biological, economic, social, and other scientific information as is relevant to the Council’s development and amendment of any of its fishery management plans.

The SSC will provide the peer review process for scientific information used to advise the Council about the conservation and management of the fisheries. The review process, which may include existing committees or panels, is deemed to satisfy the requirements of the guidelines issued pursuant to section 515 of the Treasury and General Government Appropriations Act for Fiscal Year 2001 (Public Law 106–554—Appendix C; 114 Stat. 2763A–153).

Objectives and Duties

As requested by the Council, through the Council Chair or the Executive Director, the SSC shall:

1) Provide ongoing scientific advice for fishery management decisions, including recommendations for acceptable biological catch, overfishing limits, maximum sustainable yield, and achieving rebuilding targets, and report on stock status and health, bycatch, habitat status, social and economic impacts of management measures, and sustainability of fishing practices.

2) Provide expert scientific and technical advice to the Council on the development of fishery management policy, fishery management plans and amendments, their goals and objectives, proposed regulations, and criteria for judging plan effectiveness.

3) Assist the Council's planning and execution of fishery management by determining the best scientific data available, as required by National Standard 2.

4) Advise the Council by providing comments on any relevant fishery management plan or amendment prepared by the Secretary or Secretary's delegate pursuant to Section 304(c) of the MSA.

5) Submit to the Council reports deemed appropriate by the Committee or requested by the Council.

6) Serve as the Council’s peer review body for influential scientific information pursuant to requirements of the Information Quality Act (Section 515 of Public Law 106-554) and NOAA information quality guidelines.

7) Perform other appropriate duties as may be required by the Council to carry out its functions under the Act.

¹ Note, this description includes minor revisions to the objectives and duties which better describe the current SSC role. These were approved by the SSC and the Council in April 2019, and will be included in the updated SOPPs.
3  SSC Membership

From the Council’s SOPPs: The SSC is composed of experts in biology, statistics, economics, sociology, and other relevant disciplines from the federal, state, and private scientific communities and other appropriate sources. Members appointed by the Council to the SSC shall be federal employees, state employees, academicians, or independent experts and shall have strong scientific or technical credentials and experience. Independent experts on the SSC cannot be employed by an interest group or advocacy group.

The Council website identifies the current members of the SSC and a curriculum vitae for each SSC member is posted online. The website also provides a table identifying the affiliation and expertise of all SSC members.

There are two types of SSC members. Each statutory agency designated as a member of the North Pacific Fishery Management Council by the MSA may have a member on the Scientific and Statistical Committee; the Council may also appoint additional ‘at large’ members who may be from the same agency or another agency, an academic institution, or who are an independent expert (see explanation later in this section).

In general, the Council has adopted the 2003 Policy of the National Academies with respect to SSC composition and balance, and conflicts of interest for committees developing reports. In brief, the policy calls for appointing committee members who are highly qualified and capable individuals, and stipulates that the composition of the committee take into account the balance of individuals’ knowledge, experience, and perspective. The work of the committee should not be compromised by issues of bias and lack of objectivity, but some level of bias is not necessarily a disqualifying factor as long as it is taken into account in balancing the committee. The policy provides very specific guidance about conflict of interest, defining the term as “any financial or other interest which conflicts with the service of the individual because it (1) could significantly impair the individual's objectivity or (2) could create an unfair competitive advantage for any person or organization.” Statements of financial interest and potential conflicts of interest are disclosed annually by members of the SSC using a standardized form (see section 3.4 below).

The Council SOPPs note that an independent expert on the SSC cannot be employed by an interest group or advocacy group. It is acceptable, however, for SSC members to conduct research with funds that were provided by industry or interest groups, often handled through a separate board that makes funding decisions (for example, the Bering Sea Fisheries Research Foundation). This does not constitute “employment” for the purposes of qualifying for SSC membership.

3.1 Appointment and reappointment process and membership criteria

From the Council’s SOPPs: The SSC members shall be appointed by, and serve at the pleasure of, the Council. They shall be appointed for one year, and may be reappointed. Vacancies may be filled for the remainder of an unexpired term.

The key requirement in appointing members or alternates is for the Council to maintain the highest level of objective scientific and technical expertise. Members should be able to make unbiased and objective scientific recommendations to the Council. Additionally, SSC members shall maintain high standards of ethical conduct.

All prospective SSC members, regardless of whether they are at large or statutory agency appointees, are subject to approval by the Council and must meet the expertise, objectivity, and conduct qualifications identified in the SOPPs. Prospective SSC members must submit a letter of interest and a curriculum vitae in response to the Council’s call for nominations in October. The Council will review prospective members and appoint them as appropriate at the December Council meeting. SSC terms are for one year.
For members requesting reappointment, it is not necessary to resubmit a letter of interest, but simply to respond to an email from Council staff identifying whether they would like to submit their names to be reappointed. An updated curriculum vitae should be attached to this email response.

3.2 Attendance, leaves of absence, and SSC alternates

From the Council’s SOPPs: Each statutory agency designated as a member of the North Pacific Fishery Management Council by the Act may have a member on the Scientific and Statistical Committee. That member may have an alternate, although it is expected that the primary member from an agency will attend meetings of the Scientific and Statistical Committee in person whenever possible. The statutory agency may nominate the alternate for their primary member, notifying the chair of the SSC by letter of that selection. Alternates will be appointed for the same period as the primary member (i.e., one year).

Other Scientific and Statistical Committee members may have an alternate on a case-by-case basis (to be approved by the Council Chair or Executive Director in advance of the next meeting) when the member would be unable to participate for an extended period of time. It is expected that those alternates would be experts in the same field as the member and familiar with the work of the SSC and the Council.

SSC members are expected to attend all SSC meetings and participate fully at these meetings. Generally, acceptable absences will be the result of or involve personal emergencies or unavoidable conflicts related to the member’s area of expertise or employment. SSC members wishing to be excused from a meeting should contact the SSC Chair.

Periodically, SSC members elect to take a leave of absence from their regular employment, such as a 6 to 12 month sabbatical leave. In these cases, the SSC member should contact the SSC Chair and Deputy Director in advance, and discuss whether an alternate SSC member can be identified who is familiar with the Council process and who has similar expertise. The Council Chair will decide whether to appoint that person as an alternate for the duration of the leave of absence, based on the membership criteria identified in the SOPPs.

3.3 Standards of Conduct

SSC members are expected to maintain a high standard of conduct and act in a professional and courteous manner during SSC meetings. SSC members are prohibited from misusing government resources, Council information, or their affiliation with the Council. In other words, while it is acceptable to note your experience on the SSC on your resume, you are prohibited from mentioning your SSC affiliation on business cards, letters to the editor, etc. See pages 6 and 7 of the Department of Commerce/NOAA’s Rules of Conduct for Staff and Advisors of Fishery Management Councils.

Political campaigning or showing outward support for a political party or candidate for any election (e.g., wearing badges, buttons, pins, signs) is prohibited while the SSC is in session.

3.4 Financial disclosure / Conflict of interest

From the Council’s SOPPs: Each member of the SSC shall be treated as an affected individual for purposes of disclosure and financial interest and recusal provisions for SSC members as specified in the Act. Financial interest disclosures for SSC members will be reviewed annually by the Council prior to appointment, and when updated by an SSC member reporting any substantial changes in financial interest. Financial interest disclosures will be kept on file by the Secretary.

SSC members are required to complete a financial interest disclosure on an annual basis. These are public documents which can be publicly accessed upon request. Council staff will contact each SSC member in

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2 In session means the time when the SSC starts each morning until it adjourns in the evening (normally 8am-5pm daily), for the duration of the SSC meeting.
January to ensure that the correct form is completed, but SSC members should also contact the Council office if there are any substantial changes in financial interest during the course of the year, requiring the disclosure to be updated.

If an SSC member has a financial conflict of interest (defined in the 2003 Policy of the National Academies and discussed in Section 3) with an SSC agenda item, the member should recuse themselves from participating in SSC discussions on that subject, and such recusal should be documented in the SSC report. In cases where an SSC member is an author or coauthor of a report considered by the SSC, that individual should recuse themselves from discussion about SSC recommendations on this agenda item, however that SSC member may provide clarifications about the report to the SSC as necessary. If, on the other hand, a report is prepared by individuals under the line of supervision by an SSC member, then that SSC member should recuse themselves from leading the SSC recommendations for that agenda item, though they may otherwise participate fully in the SSC discussion after disclosing their affiliations with the authors.

### 3.5 Duties of Chair and Vice Chair

From the Council’s SOPPs: The SSC Chair and Vice Chair shall be nominated by the Committee from among its members and confirmed by the Council for one-year terms.

The SSC requires strong leadership, as the SSC frequently evaluates highly contentious allocation and conservation issues. The SSC Chair and Vice Chair are elected from among members of the committee. Due to the workload involved in chairing, the SSC may choose to elect two Co-Chairs, who can either share duties during a single meeting or choose to alternately chair successive meetings.

The SSC Chair or Co-Chair’s duties and responsibilities include, but are not limited to, the following:

- In consultation with the Executive Director and/or Deputy Director, establish an agenda and schedule for each meeting.
- Assign SSC members to lead and assist with review of each agenda item.
- Determine seating arrangement for SSC members around the table.
- Officiate and conduct SSC meetings in accordance with the SSC terms of reference and the procedures outlined in this handbook.
- Provide leadership and ensure that SSC members are aware of their obligations and that the SSC complies with its responsibilities.
- At the beginning of the meeting, ask all SSC members to divulge any conflicts of interest that may influence their ability to conduct an impartial review of the science of each issue on the agenda.
- Ensure there is sufficient time during the meeting to fully discuss agenda items, and address scheduling changes as needed.
- Ensure that discussion on agenda items is on-topic, productive, and professional.
- Working with Council staff, identify review items that are considered to be influential scientific information (ISI), according to the OMB Peer Review Bulletin, and ensure the SSC report includes the requisite documentation for such actions (see Section 4.4).
- Keep a record of comments during deliberation to help with finalizing the report and answering questions from the Council during oral presentation.
- Present the SSC report to the Council.
- Approve the SSC report for final distribution after review. Work with the Vice Chair to accept/reject proposed edits to the report.
The SSC Vice Chair’s duties and responsibilities include, but are not limited to, the following:

- Keep records of SSC deliberations and recommendations to help with editing the SSC report when requested by the Chair.
- Track the names of public testifiers on each issue, and ensure that public comment on documents considered to be influential scientific information, according to the OMB Peer Review Bulletin, are summarized in the SSC report.
- During review of SAFE report documents, verify that the correct tables of OFLs and ABCs are used in the SSC report.
- Compile the SSC report from member submissions, and assist the Chair in preparing the oral report to the Council.
- After the meeting, work with the Chair/Co-Chairs to ensure the SSC report is finalized, complete, and accurate, and submit it to the Council office within 30 days of the end of the meeting. Substantial changes shall be approved by the Chair.

### 3.6 Duties of all SSC members

The duties and responsibilities of all SSC members include, but are not limited to, the following:

- Attend all SSC meetings and stay until the SSC meeting adjourns, insofar as possible.
- Arrive at the SSC meeting prepared. Be familiar with all the documents in advance to understand the issues and be sufficiently informed to effectively participate in discussions. For issues for which you are assigned as lead, become intimately familiar with the topic and be prepared to ask insightful questions and provide expert guidance to the analysts to assure that the documents represent the best available science, to the extent practicable for the situation.
- Act professionally during the meetings. Keep the discussions civil and respect others’ viewpoints.
- Prepare and review assigned sections of the SSC report in a timely fashion.
- Disclose any potential conflicts to the Chair regarding a particular topic at the time that SSC assignments are being made before each meeting, and publicly at the beginning of the meeting.

In addition to providing recommendations to the Council on scientific issues, the SSC provides other important functions. Because SSC members are a direct link to the scientific community, members can help communicate research needs and the incorporation of science into policy decision-making by the Council.

### 4 SSC Meeting Procedures

*From the Council’s SOPPs:* The SSC shall meet as a whole, or in part, at the request of the Chair of the SSC, with the approval of the Chair of the Council, as often as necessary to fulfill the SSC’s responsibilities, taking into consideration time and budget constraints. Normally, the SSC will meet at least five times a year, starting two days prior to the scheduled Council meetings. The SSC shall hold its meetings in conjunction with meetings of the Council, to the extent practicable. The Executive Director of the Council shall provide such staff and other support as the Council considers necessary for SSC activities, within budgetary limitations.

The SSC generally meets for three days during the five regularly scheduled Council meetings, in February, April, June, October, and December. The SSC is generally scheduled to meet on Monday through Wednesday during the Council meeting date range. The Council’s meeting schedule is generally specified for the next 2-3 years. Occasionally, the Council will hold an out-of-cycle meeting that requires the SSC to convene in addition to this schedule. Council staff will consult with the SSC Chair in planning such meetings, and alert members with as much advance notice as possible.
4.1 Agenda Items

*From the Council’s SOPPs:* The agenda for each SSC meeting shall be developed by the SSC Chair in consultation with the Deputy Director or Executive Director.

The issues on the SSC agenda for each meeting typically include reviews of draft analyses at the initial review stage, SAFE report documents, research priorities, and other papers directly stemming from scientific matters, such as progress on ecosystem-based management (see Section 6.3 for further discussion). Council agenda items not normally sent to the SSC for its recommendations include agency reports, issues for which the SSC previously provided recommendations (e.g., final action analyses), annual industry reports or updates, or high level policy decisions that are not based on scientific evaluation of different alternatives. Nevertheless, the SSC may consider any topic or issue it deems important to bring to the Council’s attention, time permitting, and with the concurrence of the Council Chair, Executive Director, or Deputy Director.

The Council agenda is generally developed 4-6 weeks before the next meeting. The SSC Chair will work with the Deputy Director to identify which issues on the Council agenda should be reviewed by the SSC, and to prioritize among agenda items if necessary to allow sufficient time to complete review within 2.5 days. Ideally the remaining half day should provide an opportunity for the committee to develop and review the SSC report as a group. The agenda will typically be finalized approximately 3 weeks before the start of the meeting.

Scheduling changes may be required during the meeting to maintain timeliness. Schedule changes may require the SSC to take up a topic prior to the originally scheduled time, take agenda items out of order, work late, or drop agenda items due to prioritization of time remaining in the meeting. The SSC Chair will consult with the Deputy Director or Executive Director regarding schedule changes to ensure staff availability.

4.2 Executive Sessions

Section 302(i)(3) of the Magnuson-Stevens Act allows the SSC to close a portion of the meeting to the public to address a limited number of issues (national security, internal administrative matters, employment matters, or briefings on litigation). If an SSC meeting is closed, the Council shall provide advance notice, including in that notification the time and place of the meeting. Notification is not required regarding any brief closure of a portion of a meeting in order to discuss employment or other internal administrative matters. The portion of a meeting that is closed without notice may not exceed 2 hours.

Examples of internal administrative matters include procedures on preparing SSC minutes, election of officers, evaluation of resumes and recommendations on plan team membership, issues of public decorum, or medical conditions of members. In deciding whether to close a portion of a meeting to discuss internal administrative matters, the SSC should consider not only the privacy interests of individuals whose conduct or qualifications may be discussed, but also the interest of the public in being informed of operations and actions.

Before closing a meeting or portion thereof, the SSC Chair should consult with NOAA General Counsel (or if not available, the Executive Director or Deputy Director) to ensure that the matters to be discussed fall within the exceptions to the requirement to hold public meetings described above. Actions that affect the public, although based on discussions in closed meetings, must be taken in public.
4.3 Process for developing recommendations

*From the Council SOPPs:* SSC meetings will follow established protocols. Following staff reports, the public will have an opportunity to testify on scientific aspects of an issue prior to SSC deliberations. SSC members shall disclose any potential conflicts regarding a particular topic prior to any discussion of that issue. SSC decisions will be reached by consensus, whenever possible; however, if a decision is required and consensus cannot be reached, the opinion of the majority will prevail.

The process used by the SSC to develop its recommendations to the Council reflects the normal Council decision-making process, except that the SSC does not use motions and voting to arrive at recommendations.

**Staff report**

For each agenda item, staff will provide an overview of the issue, and identify the key points for scientific evaluation with respect to that agenda item. SSC members should ask staff questions of clarification as needed, particularly as related to any recommendations that they may have prepared for leading the SSC deliberation discussions. Raise all major points to appear in the SSC report with staff during staff questioning.

**Public testimony**

Following the staff report, the SSC will take public comment. The SSC Vice Chair will put out a public testimony sign-up sheet, and the Chair will ask all members of the public to sign up before speaking. The Chair may choose to remind the public that testimony should focus on the issues on which the SSC will be deliberating, namely the scientific evaluation of the issue or analysis, rather than advocating for a particular policy outcome. The Chair may also choose to impose a time limit for each individual providing public testimony, often in the range of 5 minutes. If so, the Vice Chair or designee will keep time.

**SSC deliberations**

Following public comment, the SSC will discuss and deliberate a recommendation. More information on the different agenda items that come before the SSC, and typical SSC action on these items, is provided in Section 6.3. Generally, recommendations by the SSC should be appropriate to the scope, timeline, and feasibility of the Council action; that is, the Council is not looking for a perfect analysis, but one that will allow for a reasonably informed decision based on the best scientific information available. SSC review is different than peer-review of a journal manuscript, to the extent that SSC members have a collegial relationship with staff allowing for interactions before, during, and after review to improve the analyses and their documentation.

The Chair will look to the assigned leads to begin the discussion, before opening it up to the SSC as a whole. The Chair will ensure that every SSC member be given the opportunity to provide discussion, to ensure all points of view are provided. The SSC report cannot include substantive comments that are not verbalized during the deliberation, so it is important to introduce all potential recommendations. Ideally, the SSC will develop a consensus recommendation; if there is disagreement, the Chair will work to find common ground and identify conclusions that can inform the Council with respect to the action at hand. Once the discussion is complete, the Chair will summarize the major recommendations and points of discussion to be included in the SSC report.

If an SSC member has a conflict with respect to a particular agenda topic, either because of financial interest (see discussion in Section 3.4) or because s/he has been involved in the research or contributed to the analysis being reviewed, they must disclose it at the beginning of the meeting and prior to SSC deliberations. Note, the SSC member may provide comments for clarity or address questions on the research with respect to that agenda item, but may not offer opinions or recommendations.
4.4 Preparation of SSC Report

*From the Council’s SOPPs:*
Minutes of the meeting shall reflect the discussion and deliberations that were made during the SSC meeting. The SSC Chair, or designee, will be responsible for reporting the SSC’s recommendations to the Council. Minutes of the SSC meeting will be made available to the public on the Council’s website after the meeting.

Report preparation is one of the most important duties of SSC members. The SSC report should reflect the discussions of the SSC, as a body, during the SSC meeting. The report serves multiple purposes: (1) a record of what transpired at the meeting; (2) scientific advice to the Council and to the public; and (3) the “institutional memory” of the development of SSC guidance regarding various issues. As such, it is important that the SSC report be clearly written, accurate, and transparent. The following guidelines are meant to assist in achieving these goals.

**Before the meeting**

1. Before the meeting, the SSC Chair will assign individuals to lead and assist with review of each agenda item. The Chair will attempt to distribute the workload evenly among attending SSC members, while still ensuring that each agenda topic receives scientific review by someone with the appropriate expertise.
2. If you are assigned an agenda topic that relates to your own research, or that creates a conflict of interest, let the Chair know so that s/he can reassign the topic.
3. Each SSC member should read the documents pertaining to their assigned agenda item(s) particularly carefully. Look for the key issues involved and research previous SSC comments on the item. The SSC preview document, prepared by the SSC Chair with the assistance of the Deputy Director, will provide a summary of the agenda item, what is being asked of the SSC, and when the SSC previously addressed this agenda topic.

**During the agenda item**

4. Members assigned to an agenda item should be prepared to take the lead at the meeting in asking questions of staff and the public, and formulating SSC advice on those agenda items.
5. The Chair will summarize the main points that constitute SSC advice. Members assigned to an agenda item should be sure to write these points down.
6. If you have detailed edits on the document that are not substantive, it is appropriate to give these directly to staff to address.

**Writing up the SSC discussion**

7. Get together with other individuals responsible for writing the report on the particular agenda item. Decide how to divide up the task. One person should assume the lead to assemble written and electronic submissions cohesively and to give the draft section to the SSC Vice-Chair.
8. The start of the SSC agenda topic write up should contain the agenda number and title and a list of staff members and the public who spoke before the SSC. After that, provide a summary of previous consideration of this item and address what are key issues being discussed by the SSC.
9. The SSC report should provide an accurate description of the scientific discussion. Therefore, sufficient detail should be provided to reflect the range of opinions that were expressed.
10. Use bold font to highlight key statements that should be emphasized by the Chair when presenting the report to the Council. Try to write the report with this aspect in mind. For example, detailed criticisms of methodology or results meant for the analysts should appear in separate paragraphs, so that the Chair can easily navigate through the reading of the report to the Council.
11. If possible, provide the Chair with a PowerPoint summary of the key statements for the report to the Council.

12. Avoid recommending changes of a substantive nature that were not discussed at the meeting. You may come up with a brilliant idea that should have been considered at the meeting, but wasn’t. The idea does not belong in the SSC report. Reconsiderations by individual SSC members should be brought to the attention of the entire SSC and, if warranted, included in a subsequent SSC report.

Influential scientific information

13. For documents considered to be influential scientific information (ISI), according to the OMB Peer Review Bulletin and as determined by the Chair, the SSC shall, in its report, indicate who testified, characterize the nature of the public testimony, and indicate how the SSC responded to the testimony in discussion. Typically, the main ISI documents that the SSC reviews are the annual SAFE reports and any Council analyses that require an environmental impact statement (EIS).

Compiling and finalizing the report

14. All SSC members are encouraged to read the draft sections of all agenda items as the report is being compiled, and provide comments to the leader of that agenda item. Please make your comments constructive and clear. If you have suggested changes, please write these out legibly. Avoid ambiguous advice such as “Put something in about …”, “This is not clear to me”, “This needs work…”

15. After the meeting, the SSC Vice Chair will send the draft report out to all members, and/or post it on Google Docs, and members are encouraged to recommend final changes.

16. The SSC Chair has final responsibility for approving the SSC report, but will work with the Vice Chair to ensure the report includes SSC member edits. The Chair may change or delete language from the report for clarity, style, scientific logic, and accuracy.

4.5 Reporting of SSC Minutes

The SSC Chair is responsible for presenting the SSC report to the Council. The Chair should plan to stay through Friday of the meeting at which s/he is chairing, in order to finalize the minutes, provide presentations of the SSC report on agenda topics as they are taken up by the Council, and give the balance of the SSC report on any issues not yet addressed by the Council on Friday afternoon. In the extenuating circumstance that the Chair is not able to stay through Friday, s/he should work with the Deputy Director or Executive Director to identify a designee or an alternative.

In giving the oral report, the Chair will present the key points of SSC recommendations on each agenda topic taken up by the SSC. Preparing these key points in a PowerPoint presentation format may be a useful way to convey the SSC’s recommendation to the Council.

Reporting to the Council can be challenging, particularly on complex and contentious issues. The Chair will be asked to capture the essence of the SSC discussions when requested, and provide responses to Council member's questions that justify the SSC’s recommendations and conclusions. The oral report on the SSC deliberations is critical to the Council’s decision-making. The report is important not only to Council members, who are relying on the SSC to evaluate the scientific merit of the information on which to base their decisions, but also to the public trying to understand the issue prior to testimony.
5 Compensation and travel

5.1 Compensation

From the Council’s SOPPs: SSC members shall serve without compensation, except that (subject to the availability of appropriations), a stipend may be paid to members of the SSC who are not employed by the Federal government or a state marine fisheries agency.\(^3\)

The Council’s compensation policy for SSC members is as follows:

- The current rate for SSC stipends is $250.00 per day.
- Compensation is limited to attendance at formal meetings of the SSC (actual meeting days), or to the Chair, Vice-Chair, or designee while officially reporting SSC minutes during the course of a Council meeting.
- Compensation may be paid on a per day basis whether attendance was in excess of eight hours a day or less than eight hours a day.
- “Homework” time in preparation for any meeting, or attendance of any meeting other than those specified above, is not compensable nor is travel time to or from such meetings.
- Stipend payments are subject to annual tax reporting through Form 1099/1096. All new SSC members are required to submit signed form W-9 to the Finance Officer prior to receiving any compensation.

5.2 Travel

From the Council’s SOPPs\(^4\): SSC members will be paid travel expenses in performing their duties in accordance with applicable law and Council travel policy.

SSC members will be reimbursed for travel expenses when attending SSC meetings in accordance with applicable law and Council policy. The Council no longer reimburses actual travel expenses, but rather uses per diem limits as described below. The Council is not authorized to reimburse expenses for members of the committee who are employed by the Federal government.

Hotel Reservations

Reservations for the hotel should be made under the Council room block, in advance of each meeting. The Council’s travel coordinator will email details, and members are asked to make reservations accordingly. These rooms are part of a contract for the whole meeting, and to meet our room block obligations, SSC members are expected to stay at the Council hotel.

Airline Reservations

All airfares must be booked as coach class, and economy fares are preferred and encouraged when available. There are many coach airfare options, please book your airfare to result in the best economic value. We understand that flexibility is necessary to engage effectively in the Council process. Therefore, you do not have to buy the cheapest ticket available, but rarely is it necessary to purchase the most expensive coach fare. We intend to remain as flexible as possible in this regard, as long as overall travel costs remain within our budget.

Purchase of first-class airfare is not allowed except in extenuating circumstances, and always needs prior approval from the Council Deputy Director or Finance Officer. If you purchase a first class fare you will only be reimbursed for the coach fare equivalent. Upgrading flights to first class is allowed using an

\(^3\) as defined in 50 CFR 600.134

\(^4\) Language in the SOPPs states that SSC members will be paid actual travel expenses, but this policy has been revised by the Council and SOPPs are being updated to reflect accordingly.
individual SSC member’s points, credits, or elite mileage plan standing, so long as the original purchased fare was for coach class.

The Council’s travel coordinator will set up a user account for each SSC member through the Alaska Airlines EasyBiz program. EasyBiz allows for airfare to be booked at the Council’s expense, thus avoiding the need for reimbursement. The program operates the same as other Alaska Airlines purchases, you will still be eligible to earn miles, mileage program upgrades, and any other perks you may have associated with your flyer status. You must still submit flight itinerary copies with your travel claim regardless of the use of the EasyBiz program.

In extenuating circumstances and with advance notice, the Executive Director may authorize travel reimbursement to and from locales other than your normal home location.

**Travel Expenses and Reimbursement**

SSC members will be reimbursed for travel expenses to SSC meetings, including transportation, lodging, meals, and incidental travel expenses, at per diem limits established by the Federal government for the applicable geographic locale. However, there will be situations when standard limits for hotel room rates must be exceeded, for example, for last minute travel or during the busiest tourist season in some locations.

The Finance Officer will send out a travel claim form in advance of each meeting, showing daily per diem limits, including per diem for travel days. All expense items other than per diem (for example, baggage fees or taxis) should be itemized, no matter the value. Receipts are required for reimbursement for all airline tickets (including those purchased through EasyBiz), hotel expenses, and other expenses over $75. Advance approval is necessary from the Executive Director for any rental car reimbursement. Typically, we do not reimburse for rental cars for Council meetings. If a rental car is preapproved for your travel, the receipt is required for reimbursement.

Travel expenses will be paid for each day an SSC member attends the SSC meeting. In some cases, the SSC meeting will end ahead of schedule; in these cases, travel expenses will be paid for the scheduled days of the SSC meeting, should an SSC member wish to stay and help with minutes and/or attend some of the Council meeting. SSC members may also choose to depart immediately after the SSC meeting adjourns. Fees associated with changing flight reservations or hotel stays may be approved by the Executive Director or Deputy Director.

If the SSC is scheduled to end at noon, members are expected to travel home that afternoon (for expense purposes, this is considered a travel day). If the SSC is scheduled to end at 5pm, SSC members can stay overnight and hotel expenses will be reimbursed for that evening (and the following day will be considered a travel day for expense purposes). Note that the SSC purposefully schedules time to work collectively on the SSC report as part of their agenda. This is considered part of the SSC’s scheduled meeting for travel reimbursement purposes.

If the meeting is in your hometown, and thus you are commuting, then expenses are reimbursed for mileage, parking, and lunch. Breakfast and dinner expenses are authorized if you are attending a Council related post-meeting workshop or session, or arriving early or staying late to work on minutes or attend to other critical SSC business.

Personal travel combined with Council travel is generally allowed, with hotel, airfare, and rental car expenses prorated for your personal travel days. For airfare, provide documentation as to what travel would have cost for work alone at the time you booked your ticket. You are responsible for the difference between that and the actual cost for personal airfare. You are not eligible for per diem on personal travel days.

Travel forms will be emailed to committee members in pdf format, and can be completed and signed digitally. The forms, with scanned receipts, can be submitted via email to the Finance Officer, or sent by
Claims for reimbursement are to be submitted within 30 days following completion of travel. Claims received later than 30 days following completion of travel may not be reimbursed unless there are exceptional circumstances, and reimbursement is approved by the Executive Director. In no case will claims be reimbursed 30 days after the end of a funding year (normally December 31st), so SSC members will need to quickly submit travel claims following the December meeting.

6 Reference materials

The following sections provide some general information about Council and SSC operations and guiding principles, SSC actions, and primary contacts on Council staff.

6.1 General information on Council operations

Regional fishery management councils were established by the Magnuson-Stevens Fishery Conservation and Management Act (also known as the Magnuson-Stevens Act, or MSA). Title III of the Magnuson-Stevens Act (beginning on page 58) sets the national standards, applicable requirements for councils, requirements for fishery management plans, and other requirements and authorities. You can find out more about the regional councils on the all-councils website (www.fisherycouncils.org/).

The Council’s website, www.npfmc.org, also provides useful information about the Council process, current issues, and upcoming meetings. The SSC generally meets five times each year, in conjunction with the Council and Advisory Panel (AP). The “Three-Meeting Outlook” provides our best estimate of issues to be addressed at upcoming meetings, as well as a list of meeting dates for the next two years. The SSC meets for the first three days (almost always Monday-Wednesday) of the listed date range.

The Council’s Statement of Organization, Practices, and Procedures (SOPP) provides details on the Council’s function, organization, procedures for Council meetings, standards of conduct, and information about the employment practices for the staff.

We also post a list of commonly used acronyms and abbreviations on our website. We use quite a few acronyms and abbreviations in our documents and discussion, so you might find this a useful reference.

Complete meeting materials since 2013, and some earlier documents, are available in the meeting archive on the website, along with the Council newsletter that reports on Council actions at each meeting. There is also a specific archive of all meeting minutes, including SSC reports.

Our website also provides information about the current composition of the Council, AP, and SSC, together with a list of NPFMC Committees and membership and a list of Council staff. Collectively, along with long-term stakeholders, you will hear this group referred to as the Council ‘family.’

6.2 Overview of the Council’s Decision-making Process

The procedure for changing Federal fishing regulations follows a standardized process, set forth by a combination of laws, regulations, operational guidelines, policies, as well as adjustments and adaptations developed by the Council to increase efficiency, provide public participation, and produce quality outcomes. As shown in Figure 1, and discussed below, there are several key steps in the process. The SSC plays a very important role in the development of fishery regulations by: 1) ensuring that the environmental and economic analyses used for decision making by the Council are scientifically adequate; and 2) establishing scientifically-based annual catch limits as required by the Magnuson-Stevens Act and detailed in the National Standard 1 guidelines.
The process follows several distinct steps, as detailed below.

**Proposal for Change**

Concerns and proposals for change are brought to the Council’s attention by the public through the AP, SSC, or other committee, or directly to the Council via written or oral public comment during the ‘Staff Tasking’ agenda item at each Council meeting. For example, at the SSC meeting during discussion of an agenda item, testimony or deliberations may reveal a scientific conservation issue that the SSC feels should also be addressed, and the SSC may recommend initiating an analysis or discussion paper to explore the issues. It is helpful to the Council if the SSC provides rationale for recommending new scientific issues to be addressed.

**Discussion Paper**

A discussion paper is frequently prepared by staff as a first step to flesh out the scope of the problem identified, and discuss issues that may be of concern in the development of alternatives. For very complex issues, several discussion papers may be necessary to explore the full scope of an issue before reasonable alternatives can be developed. For relatively simple changes, where the problem and alternatives are self-evident, a discussion paper may not be necessary, and the issue can go straight to analysis, even without developing a problem statement and range of alternatives. The SSC does not normally review issues at the discussion paper stage, unless they specifically relate to scientific matters.
Initial Review of Analysis

Normally, the Council adopts a problem statement (or thoroughly describes the problem) and identifies alternatives to be considered, and then staff prepares a draft analysis that integrates analytical requirements of applicable laws and executive orders. The analysis is released for review about 2-3 weeks before the meeting. The analysis is reviewed by the SSC for scientific merit. If the SSC has deemed the analysis inadequate and not ready for public review, or if the Council determines that additional alternatives or other substantial changes to the analysis are required, another initial review may be scheduled before the issue is scheduled for final action. If the analysis is to be released, the Council may designate a preliminary preferred alternative to focus public comments on their indicated course of action. For some high priority items that require timely decision-making, the SSC may be requested to review an analysis at the final review stage.

At the Initial Review stage, the SSC can recommend: a) additional information that would assist in future decision-making, but which can be incorporated into the final action draft; b) another initial review if adding a substantial amount of information or new alternatives; or c) the Council move forward and release the document for final review.

Final ('Public') Review of Analysis

After initial review, staff revises the analysis based on SSC, AP, and Council comments, and the analysis is posted on the Council website about 3-4 weeks before the meeting. The SSC will generally not see this version of the document unless there is a scientific issue to be decided. The Council will make a final recommendation, generally by adopting a preferred alternative.

Rulemaking

The NMFS regional office prepares draft regulations based on Council action, and, once cleared by the region and OMB, a proposed rule is published in the Federal Register. The public is provided time to comment on the proposed rule. After the comment period closes, NMFS regional staff summarize comments, and may make adjustments to the rule based on these comments. These comment summaries, the revised rule, and final approval decision are published in the Federal Register, and the action is implemented.

6.3 Types of SSC actions

ABC/OFL Specification, SAFE report review

Federal fisheries managers strive to use the best available scientific and commercial data and analyses when making regulatory decisions. Scientific peer review is a useful process for ensuring the quality and integrity of scientific assessments that are used to determine biologically acceptable catch limits. By conducting a stock assessment review, the SSC helps NMFS fulfill its stewardship mission to manage and conserve our Nation’s living marine resources in a scientifically sound manner.

The purpose of the review is to assess the scientific validity of the stock assessment, including any assumptions, methods, results and conclusions. Specific aspects of the review will vary, but may include: quality of the data collected or used for the assessment, appropriateness of the analyses, validity of the results and conclusions, and appropriateness of the scope of the assessment (e.g., were all relevant data and information considered).

After reviewing the stock assessment document and receiving the report of the Council plan team that also reviewed the stock assessment, the SSC shall make the final determination regarding the tier level of the assessment and will recommend ABC and OFL limits for groundfish, crab, and scallops, for each assessed stock or complex. Alternate (e.g., stairstep) procedures may be recommended to arrive at ABC recommendations, at the SSC’s discretion. Such procedures have been used in the past as precautionary
measures to avoid large fluctuations in ABC recommendations across years. In its report, SSC recommendations regarding future research priorities and direction will also be made.

Typically, three SSC members will be assigned as the lead reviewers for each stock or stock complex. These lead reviewers will be members that are not directly responsible for the production of the stock assessment or directly supervising the person producing the assessment. The lead reviewers will lead the discussion on that particular assessment and will draft the portion of the SSC report dealing with that species. Recommendations may be made to the stock assessment author, plan team, or Council and the report shall clearly explain to whom the SSC’s recommendations are directed.

The October SSC meeting is generally when detailed examination of any new stock assessment models for groundfish (benchmark assessments) occur; for crab, these models are generally presented in June. More scrutiny should be given at this stage to methods of model construction, fitting, and new data sources used. Additional workshops or reviews may be recommended to resolve any outstanding technical questions in a proposed new assessment prior to implementation. CIE (Center for Independent Experts) reviews are also conducted on a rotating or as-needed basis on stock assessments at the request of NMFS, and the SSC will typically also receive a presentation on the findings of the CIE panel. Stock assessments are reviewed for setting ABC and OFLs at the December SSC meeting for groundfish, and for crab at the October SSC meeting.

**Initial review for fishery management plan amendments**

As described in Section 6.2, the SSC also evaluates initial review drafts of fishery management plan amendment analyses for scientific merit. The SSC considers whether the analysis provided is adequate, meets the analytical requirements of applicable laws and executive orders, and provides the Council with a sufficient understanding of the probable impacts of a decision. The SSC may identify additional information that is relevant to the decision and should be included in the analysis, may critique the methodology used for impact analysis, or may provide other feedback about the adequacy of the analysis. Based on this review, the SSC will determine if the analysis is ready to be ‘released for public review,’ which is the term that refers to staff first making revisions as requested from the SSC, AP, and Council, and releasing a revised document on which the Council will take final action. Once the document passes initial review, it is unlikely to come back again before the SSC unless there is a decision point on which the SSC’s scientific expertise is needed, or the SSC specifically requests to see the document again.

**Program reviews, LAPP and allocation reviews**

The Council is required under the Magnuson-Stevens Act to conduct periodic reviews of its limited access privilege programs (LAPPs) and fisheries allocations. The purpose of these reviews is to evaluate whether the programs have been and continue to meet the programmatic objectives with which they were implemented, and also to ensure that optimum yield is being achieved under current conditions. NMFS has developed criteria to guide the development of these types of reviews, and the role of the SSC is to advise the Council on whether the review document adequately meets these benchmarks.

Additionally, the Council periodically sets itself an objective to review new programs after a set amount of time. For example, the Council requested a 5-year review of the restructured observer program, and has set 3-year reviews for each of the amendments that allow sablefish fishing with pot gear in the GOA and BSAI. In these instances, it is the role of the SSC to determine whether the analysis adequately assesses the review objectives as requested by the Council in their motion.

**Comments on national guidance or NMFS scientific issues**

The SSC is periodically asked by the Council to review scientific guidance, policy, procedure, or research issues. These may take the form of draft policy or procedural documents developed by NMFS at the national level, such as revisions to national standard guidelines, or the NMFS Ecosystem-Based Fishery Management Roadmap. Alternately, the request could be to review, for example, the Alaska Fisheries
Science Center plan for survey deployment under a reduced budget scenario. Depending on the workload and timeframe involved, the SSC may choose to create a subgroup to work on these detailed reviews, and report back to the full SSC to provide comments that the Council can consider and submit, as appropriate.

**Research priorities**

The North Pacific Fishery Management Council’s research priorities cover a wide range of topics and are organized and managed within a publicly accessible database. Ranking of research topics is done using four priority categories: **Critical ongoing monitoring**, **Urgent**, **Important (near term)**, and **Strategic (future needs)**. These priority categories have specific definitions that emphasize the correspondence of research to the Council’s time horizon of management concerns. In accordance with Council procedures, the SSC and Council review research priorities each year at the Council’s June meeting. Prior to Council review, the Council’s Plan Teams review existing research priorities and make recommendations for modifications or additions, as needed. Following the June meeting, the updated five-year research priorities are provided to NMFS as well as research and funding entities.

Over the last several years, the SSC has been working to improve its research priorities process in order to streamline the database of research topics into a more digestible format. It is the role of the SSC to provide prioritize research needs for North Pacific fisheries and recommend priorities to the Council.

**Fishery Ecosystem Plans**

The Council has also adopted Fishery Ecosystem Plans (FEPs) for some of its ecosystem areas. These are Council documents that are not actionable, like a Fishery Management Plan, but rather are used to inform Council policy options and associated opportunities, risks, and tradeoffs affecting FMP species, communities, and the broader ecosystem in a systematic manner. Under the overarching guidance of the Council’s Ecosystem Approach policy, the Council’s FEP sets goals and objectives for the ecosystem that direct the process by which the Council should manage fisheries, monitor the ecosystem, and prioritize new research projects. The Council has established a Bering Sea FEP team to provide advice about how the Council should use the Bering Sea FEP framework to achieve objectives.

The SSC provides scientific review of the FEP documents and reports, the recommendations of the FEP team, and analytical methods for projects (action modules) proposed under the FEP framework.

**Marine mammal, seabird, habitat status reports**

Periodically, the SSC will request to hear status reports on marine mammals and seabirds that interact with the Council-managed fisheries, or habitat research. These reports may not always have a nexus to a specific Council decision, but are an important opportunity for the SSC to stay apprised of the status of populations and ongoing research that is relevant to the SSC’s broad objective to provide scientific and technical advice to the Council. The SSC will also review methods used to implement actions relevant to fisheries management which pertain to marine mammal and seabird species, or habitat conservation.

**Exempted fishing permits**

An exempted fishing permit is a permit issued by the NMFS Alaska Region to allow groundfish fishing activities that would otherwise be prohibited under regulations for groundfish fishing. These permits are issued for limited experimental purposes to support projects that could benefit the groundfish fisheries and the environment. Examples of past projects supported by an EFP include the development of new gear types for an underutilized fishery and development of devices that reduce prohibited species bycatch.

The Regional Administrator is required to consult with the North Pacific Fishery Management Council before issuing an EFP. As such, the SSC has the primary responsibility to review the EFP application, and provide comments to the Council about the utility of the proposed experiment. Depending on the project,
the SSC may request that the applicant report back to the SSC on the success, or otherwise, of the experiment once it has been completed.

**Plan Team Nominations**

The SSC reviews all proposed candidates for the Council’s various Plan Teams. The SSC reviews the candidates with respect to their qualifications and how their expertise relates to the requirements of the Plan Team’s terms of reference or any other intent for candidacy (for example, if the Council has specifically solicited for a particular expertise to add to the team). The SSC will review these nominations in Executive Session and provide recommendations to the Council in the SSC report.

Most of the Council’s Plan Teams have very broad language on membership in their Terms of Reference, but in practice Plan Team members are generally scientists and management staff from state and federal agencies, the IPHC, and university-affiliated scientists. Council staff that coordinate the different Plan Teams are also members of the teams, but the SSC does not typically review Council staff candidates.

Specifically, for the Social Science Planning Team (SSPT), the SSC has articulated additional criteria for evaluating candidacy. The SSC has sought to identify candidates whose affiliations allow independence (i.e., generally speaking are employed by state, federal, or tribal agencies, are academics, or are independent experts), who have had experience and a broad understanding of social systems and issues throughout the North Pacific region, and who have had experience with marine fisheries under federal jurisdiction. The SSC has examined nominees’ record of advancing the frontiers of their field, and experience applying qualitative metrics, or local knowledge and traditional knowledge within regulatory processes, as this experience is critical for the nominee to support the SSPT in providing guidance to the SSC and the Council.
### 6.4 Primary Council staff administrative contacts

<table>
<thead>
<tr>
<th>Council Staff</th>
<th>Person to talk to about…</th>
<th>Contact info</th>
</tr>
</thead>
<tbody>
<tr>
<td>David Witherell, Executive Director</td>
<td>Council administration</td>
<td><a href="mailto:David.witherell@noaa.gov">David.witherell@noaa.gov</a> (907) 271-2809</td>
</tr>
<tr>
<td></td>
<td>Issues of concern</td>
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<td></td>
<td>Approval of alternate travel procedures in extenuating circumstances</td>
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</tr>
<tr>
<td>Diana Evans, Deputy Director</td>
<td>SSC agenda, schedule</td>
<td><a href="mailto:Diana.evans@noaa.gov">Diana.evans@noaa.gov</a> (907) 271-2815</td>
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<tr>
<td></td>
<td>Release of documents for review before the meeting</td>
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<tr>
<td></td>
<td>Coordination of the SSC report presentation to the Council</td>
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</tr>
<tr>
<td>Shannon Gleason, Administrative Assistant</td>
<td>Travel arrangements, including hotel and flight reservations and EasyBiz</td>
<td><a href="mailto:Shannon.gleason@noaa.gov">Shannon.gleason@noaa.gov</a> (907) 271-2812</td>
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<tr>
<td></td>
<td>Financial disclosure forms</td>
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<tr>
<td></td>
<td>Submitting the draft SSC report during the meeting, and the final report afterwards</td>
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<tr>
<td>Nicole Schmidt, Finance Officer</td>
<td>SSC stipend compensation</td>
<td><a href="mailto:Nicole.schmidt@noaa.gov">Nicole.schmidt@noaa.gov</a> (907) 271-2818</td>
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<tr>
<td></td>
<td>Travel reimbursements, claim forms</td>
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<tr>
<td>Maria Davis, Communications/IT Specialist Lead for administrative team</td>
<td>Council electronic agenda, accessing review documents</td>
<td><a href="mailto:Maria.davis@noaa.gov">Maria.davis@noaa.gov</a> (907) 271-2808</td>
</tr>
<tr>
<td></td>
<td>Technical or communications issues</td>
<td></td>
</tr>
<tr>
<td>Sarah La Belle, Administrative Assistant</td>
<td>Council meeting email updates, newsletter</td>
<td><a href="mailto:Sarah.labelle@noaa.gov">Sarah.labelle@noaa.gov</a> (907) 271-2505</td>
</tr>
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<td></td>
<td>Council electronic agenda</td>
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<td>Technical or logistical issues</td>
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